

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-01 INR-07
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04
PRS-01 SP-02 SS-15 TRSE-00 NSC-05 NSCE-00 SSO-00
USIE-00 INRE-00 ACDE-00 ERDE-00 /083 W
-----041944Z 055543 /50

O P 041748Z APR 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 2637
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY LONDON
USDEL MBFR VIENNA PRIORITY
USCINCEUR
USNMR SHAPE

S E C R E T SECTION 1 OF 2 USNATO 1933

E.O. 11652: GDS
TAGS: PARM NATO
SUBJ: MBFR: FRG DATA PROPOSAL

REF: (A) BONN 5839 (DTG 011748Z APR 77)
(B) NATO 1236 (DTG 071800Z MAR 77)
(C) STATE 67040 (DTG 252317Z MAR 77)

SUMMARY: THIS MESSAGE REPORTS DISCUSSION WHICH FRG DELEGATION
OFFICER HAD WITH US ON APRIL 4 RE THE DATA PROPOSAL FRG PLANS
TO MAKE AT APRIL 5 SPC MEETING. END SUMMARY.

1. FRG DELEGATION OFFICER SCHNELLER CALLED ON US
THE AFTERNOON OF APRIL 4, UNDER INSTRUCTIONS, TO
DISCUSS THE DATA PROPOSAL WHICH THE FRG PLANS TO
MAKE AT THE APRIL 5 SPC MEETING (REF A), AND TO GET ANY
INFORMAL COMMENT WE WISHED TO MAKE.

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2. SCHNELLER EXPLAINED THAT THE FRG BELIEVED
THE NAC DID NOT NEED TO SEND NEW DATA GUIDANCE
TO THE AHG THIS NEGOTIATING ROUND. WHAT WAS
NEEDED WAS CAREFUL CONSIDERATION IN SPC OF NEXT
STEPS ON DATA. BONN WAS OPPOSED AT THIS TIME TO NAC
GUIDANCE AUTHORIZING THE AHG TO TABLE NATIONAL SUB-TOTALS.
BONN SEES A LINK BETWEEN TABLING OF NATIONAL SUB-TOTALS
AND THE PRINCIPLE OF COLLECTIVITY. THE FRG INTENDS TO PROPOSE
AT THE APRIL 5 SPC MEETING THAT THE NAC AUTHORIZE THE
AHG TO OFFER TO TABLE THE US SUB-TOTALS, PLUS A

COLLECTIVE FIGURE FOR THE OTHER WESTERN DIRECT PARTICIPANTS, IN RETURN FOR AN EASTERN TABLING OF NATIONAL SUB-TOTALS FOR EACH OF ITS DIRECT PARTICIPANTS, I.E., THE SOVIET UNION, POLAND, GDR, AND CZECHOSLOVAKIA. THE RATIONAL TO BE STATED TO THE EAST WAS THAT EACH SIDE SHOULD TABLE THE TOTALS WHICH CORRESPOND TO ITS NEGOTIATING POSITION. SCHNELLER SAID THE FRG WAS ALSO PREPARED TO CONSIDER DISAGGREGATING WESTERN FIGURES ON A NON-NATIONAL BASIS, DOWN TO DIVISIONAL LEVEL, ON A RECIPROCAL BASIS.

3. WE OBSERVED TO SCHNELLER THAT THE ALLIES HAD ALREADY OFFERED TO THE EAST WHAT THE FRG WAS NOW SUGGESTING, I.E., THE US SUB-TOTALS, AND A COLLECTIVE FIGURE FOR THE WESTERN DIRECT PARTICIPANTS, SINCE THE LATTER FIGURE COULD BE OBTAINED BY SUBTRACTION. IN RETURN, THE AHG HAD ASKED FOR THE SOVIET TOTALS, AND THE EASTERN SIDE HAD REFUSED. NOW THE FRG WOULD ASK NOT ONLY FOR THE SOVIET TOTALS BUT ALSO FOR THE TOTALS OF POLAND, CZECHOSLOVAKIA AND THE GDR AS WELL. SCHNELLER SAID THAT IT WAS UNLIKELY THAT THE EAST WOULD ACCEPT THIS OFFER. HE SAID THAT THE FRG ENVISAGED AS A FALLBACK ASKING THAT THE EAST SUPPLY THE SOVIET TOTAL PLUS A
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COLLECTIVE FIGURE FOR THE OTHER EASTERN DIRECT PARTICIPANTS. HE ACKNOWLEDGED THAT THIS WOULD AMOUNT TO THE SAME OFFER THE AHG HAD ALREADY MADE, WHICH HAD BEEN REFUSED BY THE OTHER SIDE.

4. WE NOTED THAT SCHNELLER HAD SAID THAT BONN WAS OPPOSED "AT THIS TIME" TO GUIDANCE AUTHORIZING THE AHG TO TABLE NATIONAL SUB-TOTALS. WE INQUIRED IF THIS MEANT THAT THE FRG MIGHT ENVISAGE SUCH AUTHORIZATION AT A LATER DATE. SCHNELLER STRESSED THE STRENGTH OF FEELING IN BONN AGAINST TABLING OF NATIONAL SUB-TOTALS, BUT HE ALSO STATED THAT IT "WAS NOT TO BE EXCLUDED" THAT BONN MIGHT EVENTUALLY GO ALONG WITH SUCH AUTHORIZATION. (COMMENT: FRG REP AT MARCH 7 SPC MEETING SAID FRG "DID NOT RULE OUT" SUCH AUTHORIZATION - PARA 7, REF B. END COMMENT.)

5. WE SAID THAT WE THEREFORE QUESTIONED THE ADVISABILITY OF USING THE RATIONAL THAT EACH SIDE WOULD TABLE FIGURES WHICH CORRESPOND TO ITS RESPECTIVE NEGOTIATING POSITION. WESTERN REFUSAL TO TABLE NATIONAL SUB-TOTALS ON THIS BASIS WOULD MEAN THAT THE WEST WAS CLAIMING THAT TABLING OF NATIONAL SUB-TOTALS WAS INCONSISTENT WITH THE WESTERN POSITION. WE REVIEWED WITH

SCHNELLER PARA 6 OF REF C ON THE ADVISABILITY OF NATO ITSELF NOT MAKING A CONNECTION BETWEEN THE DATA EXCHANGE AND THE SUBSTANTIVE POSITION OF THE TWO SIDES.

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6. SCHNELLER SAID HE WAS AWARE THAT THE POINT IN PARA 6, REF C HAD BEEN MADE IN BONN, AND HE THOUGHT IT WAS A VALID POINT. HE PERSONALLY SAW DIFFICULTIES IN THE FRG RATIONALE THAT EACH SIDE TABLE DATA CORRESPONDING TO ITS RESPECTIVE POSITION, AND HE WOULD REPORT TO BONN.

7. WE ASKED SCHNELLER IF THE DISAGGREGATION DOWN TO THE DIVISIONAL LEVEL WHICH THE FRG WISHED TO CONSIDER WAS IN TERMS OF THE BREAKDOWN WHICH THE MBFR WORKING GROUP HAD FOUND CONSISTENT WITH ALLIED SECURITY IN AC/276-D(75)9, AND IN PARTICULAR IN THE EXAMPLE CITED IN PARA 14 OF THAT DOCUMENT (SUB-DIVISION OF AGGREGATE NATO MANPOWER TOTALS INTO HEADQUARTERS, COMBAT, COMBAT SUPPORT, AND SERVICE SUPPORT BY GROSS NATO STRENGTHS; FURTHER SUB-DIVISION. E.G., OF COMBAT AND COMBAT SUPPORT INTO OVERALL
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GROSS FIGURES FOR INFANTRY, ARTILLERY, ARMOR OR SIMILAR ARM; THE BREAKDOWN OF COMBAT ARMS BY MAJOR FORMATIONS DOWN TO DIVISIONAL LEVEL, E.G., "A" DIVISION AT "B" MEN EACH). SCHNELLER REPLIED

THAT HE UNDERSTOOD THIS WAS THE SORT OF THING THE FRG WISHED TO CONSIDER, AND HE SPECIFIED THAT FRG DID IN FACT WISH TO CONSIDER AUTHORIZING TABLING OF MANNING LEVELS OF SUCH CATEGORIES, WITHOUT REFERENCE TO NATIONALITY.

8. WE NOTED THAT US WILL GIVE CAREFUL CONSIDERATION TO WHATEVER SPECIFIC PROPOSAL THE FRG MAKES.

9. COMMENT: WE FOUND INTERESTING SCHNELLER'S AFFIRMATION THAT FRG DID NOT EXCLUDE EVENTUALLY TABLING NATIONAL SUB-TOTALS, ALTHOUGH WE HAD THE IMPRESSION THAT ANY POSSIBILITY OF FRG GOING ALONG WITH THIS COURSE IS LONG RANGE. WE BELIEVE THAT SCHNELLER WILL RECOMMEND MODIFICATION OF THE FRG RATIONALE THAT EACH SIDE TABLE THE DATA THAT CORRESPONDS TO ITS NEGOTIATING POSITION. WITHOUT THIS RATIONAL, WE DO NOT SEE HOW THE FRG COULD PROPOSE THAT IN RETURN FOR THE US SUB-TOTALS, AND AN AGGREGATE FIGURE FOR OTHER WESTERN DIRECT PARTICIPANTS, THE EAST WOULD TABLE NATIONAL SUB-TOTALS FOR EACH OF ITS PARTICIPANTS. WHAT WE MAY BE LEFT WITH IS THE FRG PROPOSAL TO CONSIDER DISAGGREGATION DOWN TO THE DIVISIONAL LEVEL ON A NON-NATIONAL BASIS.END COMMENT.STRAUSZ-HUPE

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<< END OF DOCUMENT >>

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